

Message Text

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ACTION AF-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05 H-01

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02

SS-15 USIA-06 AID-05 COME-00 EB-08 FRB-03 TRSE-00

XMB-02 OPIC-03 LAB-04 SIL-01 OMB-01 IO-13 IGA-02

/111 W

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R 051135Z AUG 77

FM AMEMBASSY DAR ES SALAAM

TO SECSTATE WASHDC 5819

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY ANTANANARIVO POUCH

AMEMBASSY BUJUMBURA POUCH

AMEMBASSY KHARTOUM POUCH

AMEMBASSY KIGALI POUCH

AMEMBASSY LILONGWE POUCH

AMEMBASSY LONDON

AMEMBASSY

AMEMBASSY MAPUTO

AMEMBASSY MOGADISCIO

AMEMBASSY NAIROBI

AMEMBASSY PORT LOUIS POUCH

AMEMBASSY VICTORIA POUCH

AMCONSUL ZANZIBAR

C O N F I D E N T I A L DAR ES SALAAM 3163

E.O. 11652: GDS

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SUBJECT: EAST AFRICAN COMMUNITY

REF: DAR ES SALAAM 2710 (NOTAL), DAR ES SALAAM 2953 (NOTAL)

SUMMARY. THIS REPORT BRINGS UP TO DATE DEVELOPMENTS IN
TANZANIA'S MEMBERSHIP IN THE EAST AFRICAN COMMUNITY (EAC).

TANGOV MAINTAINS ITS SELF-RIGHTEOUS VIEW THAT IT ALONE IS
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UPHOLDING SPIRIT OF UNITY IN EAST AFRICA. IT HAS INDICATED ITS
INTENTION TO KEEP THE EAC ALIVE, AT LEAST IN NAME. IT IS LIKELY
TO AWAIT POLITICAL CHANGE IN UGANDA AND KENYA WITH THE HOPE THAT
MORE COMPATIBLE REGIMES WILL EMERGE BUT IT COULD, IN TIME,
ACTIVELY SEEK NEW MEMBERS AMONG STATES WHICH IT ALREADY
CONSIDERS COMPATIBLE. END SUMMARY.

1. IN TANZANIA'S VIEW, IT NOW STANDS ALONE IN MAINTAINING THE EAC, FOR WHICH IT IS UNIQUELY FAVORED AS EAC HEADQUARTERS ARE IN THE NORTHERN TANZANIAN TOWN OF ARUSHA. AT THE END OF JULY, UGANDA JOINED KENYA IN ORDERING THE WITHDRAWAL OF ITS NATIONAL AT COMMUNITY HEADQUARTERS. THIS FOLLOWED TANZANIA'S REFUSAL TO MEET UGANDA'S CONDITION THAT PRESIDENTS AMIN AND NYERERE MEET BY JULY 20 TO APPROVE THE EAC'S 1977/78 GENERAL FUND SERVICES BUDGET. THE UGANDAN GOVERNMENT EXPLAINED THAT ITS PERSONNEL WOULD BE WITHDRAWN ONLY UNTIL THE HEADS OF STATE MET TO APPROVE THE BUDGET AND THAT UGANDA WAS NOT WITHDRAWING FROM THE EAC. A NUMBER OF UGANDANS AFFECTED BY THE RECALL HAVE REFUSED TO GO HOME AND COULD BE ALLOWED BY TANZANIAN TO CONTINUE IN COMMUNITY JOBS. AT PRESENT, HOWEVER, EAC HEADQUARTERS IS MANNED COMPLETELY BY TANZANIANS.

2. TANZANIANS AT EAC HEADQUARTERS WILL HAVE LITTLE TO OCCUPY THEM. EVEN TANZANIA HAS MADE ITS OWN PROVISIONS FOR THE SERVICES ONCE PROVIDED BY EAC CORPORATIONS. THE JUST-CONCLUDED NATIONAL ASSEMBLY BUDGET SESSION FORMALIZED TANZANIA'S DE FACTO REPLACEMENT OF HARBORS AND RAIL CORPORATIONS AND CIVIL AVIATION AUTHORITY. TANGOV IS ALSO PLANNING TO SET UP ITS OWN FACILITIES FOR EXTERNAL COMMUNICATIONS, FOR WHICH IT NOW DEPENDENT ON KENYA. TANGOV WILL PROBABLY CONTINUE COLLECTION OF ITS OWN CUSTOMS THROUGH EAC. BEYOND THIS, HEADQUARTERS WILL HAVE LITTLE ELSE TO ADMINISTER BUT COMMUNITY RESEARCH OPERATIONS AND DEVELOPMENT PROJECTS LOCATED IN TANZANIA.

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3. THROUGHOUT ITS ADJUSTMENT TO NEW EAC REALITIES, TANGOV HAS MAINTAINED AN ATTITUDE OF SELF-RIGHTEOUSNESS. IT SEEMS TO SEE ITSELF AS THE INJURED PARTY DONE WRONG BY FICKLE PARTNERS WHO ABANDONED THE GOAL OF AFRICAN UNITY. NOTWITHSTANDING ITS MORALIZING, TANGOV PROBABLY CONSIDERS IT HAS LEARNED SOME HARD LESSONS. IT IS NOT LIKELY TO SEEK NEW ARRANGEMENTS WHICH WOULD MAKE IT RELIANT ON OTHERS FOR ESSENTIAL SERVICES, CERTAINLY NOT WHILE NYERERE IS IN CHARGE.

4. TANGOV IS LIKELY TO TRY TO MAINTAIN THE EAC, AT LEAST IN NAME, WITH THE HOPE THAT MORE COMPATIBLE REGIMES IN KAMPALA AND NAIROBI WILL WANT TO PICK UP THE PIECES AND START AGAIN. WE WOULD EXPECT A REVIVED EAC TO BE MORE LIMITED IN SCOPE. THE CORPORATIONS PROBABLY WOULD NOT BE RE-ESTABLISHED BUT A COMMON MARKET AND JOINT RESEARCH AND DEVELOPMENT COULD BE. WE NOTE THAT, EXCEPT IN THE CASE OF A COMMON MARKET, THERE ARE PROBABLY NO LEGAL BARS TO THIS COURSE. THE TREATY FOR EAST AFRICAN COOPERATION OF 1967 HAS NO TIME LIMIT AND NO PROVISION FOR WITHDRAWAL. THE COMMON MARKET EXPIRES IN 1982.

5. TANGOV MEANWHILE MAY BE RECEPTIVE TO EXPANDING THE COMMUNITY BEYOND THE ORIGINAL THREE MEMBERS. ZAMBIA,

MOZAMBIQUE, AND RWANDA HAVE BEEN MENTIONED HERE AS "NATURALS"
BUT WE DETECT NO MOTION TOWARDS BRINGING THEM IN. TANGOV
REACTED WITH APPARENT INTEREST TO AN ANNOUNCEMENT MADE IN LATE
JULY BY KENYAN FOREIGN MINISTER WAIYAKI THAT KENYA WAS INTERESTED
IN FORMING AN ECONOMIC COMMUNITY LARGE ENOUGH TO INCLUDE ALL
COUNTRIES IN EASTERN AFRICA, FROM SUDAN TO MOZAMBIQUE. WE
EXPECT THAT TANGOV IS MORE LIKELY TO PLACE PRIORITY ON REBUILDING
THE EAC WITH UGANDA AND KENYA RATHER THAN CASTING ABOUT FOR
NEW MEMBERS. IF THIS PROVES IMPOSSIBLE, IT WOULD BE OPEN FOR
SUGGESTIONS.
WATERMAN

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